CIA/OCI/BRIEF 192-75/ 15 DECEMBER 1975 Approved For Release 2001/08/21: CIA-RDP86700608R008206000040944E T/NFD

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EUROPEAN BRIEF 142-75.4

TO AUTONOMY WITH THE COMPLETION OF A DRAFT CONSTITUTION PROVIDING
FOR A MARKED DEGREE OF SELF-GOVERNMENT.

THE DRAFT POCUMENT--WHICH WILL HAVE TO BE APPROVED BY THE PORTUGUESE GOVERNMENT--CALLS FOR A MODIFIED PARLIAMENTARY SYSTEM CONSISTING OF A LOCALLY ELECTED REGIONAL ASSEMBLY AND A REGIONAL ADMINISTRATIVE COUNCIL. IF APPROVED, IT WILL GIVE THE ISLANDS CONTROL OF THEIR OUN POLITICAL, ADMINISTRATIVE, AND ECONOMIC LIFE, AS WELL AS A SAY IN FOREIGN AFFAIRS.

UNTIL RECENTLY, LONG-STANDING AZOREAN HOPES FOR AUTONOMY

HAD BEEN ORCHESTRY FED INTO A FULL-BLOWN INDEPENDENCE MOVEMENT

BY A GROUP CALLEY THE AZOREAN LIBERATION FRONT. SENTIMENT

FOR INDEPENDENCE TONG THE CONSERVATIVE AZOREANS AND THE FORTURES

OF THE LIBERATION FRONT GREW IN DIRECT PROPORTION TO THE RISE

IN COMMUNIST INFORMER IN PORTUGAL. RECENT VICTORIES OVER

THE COMMUNISTS AND THE FAR LEFT ON THE MAINLAND HAVE ROBBED

THE INDEPENDENCE TO VEMENT OF MOST OF ITS MOMENTUM, HOWEVER.

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SHOULD THE PENDULUM SWING TOO FAR TO THE RIGHT, OR THE COMMUNISTS
BEGIN TO REASSELL THEMSELVES, THIS TREND IN THE AZORES COULD
AGAIN THE REVUE LIDLY

THE AZORES AGALTEST FUTURE POLITICAL SHIFTS IN LISBON OR THE SPREAD OF ECONOMIC DISORDER FROM THE MAINLAND, BUT MOST AZOREAN LEADERS REPORTEDLY BELIEVE INCREASED AUTONOMY IS THE WISER COURSE FOR THE TIME WEING. THIS APPROACH ALSO HAS CERTAIN OBVIOUS ADVANTAGES OVER INDEPENDENCE AT THIS STAGE: Y

- --UNTIL THE NEW CONSTITUION IS IMPLEMENTED. THE ISLANDS

  WILL LACK THE NECESSARY GOVERNMENTAL AND ADMINISTRATIVE

  STRUCTURES TO SUPPORT INDEPENDENCE.Y
- ON DEFENSE AND FOREIGN AFFAIRS ESTABLISHMENTS.Y
- --PREFERENCIAL TREATMENT WILL CONTINUE TO BE ACCORDED TO
  AZOREAN CONTINUE TO BE ACCORDED TO
- -- PORTUGUE GOVERNMENT SUBSIDIES WILL CONTINUE. 4
- -- STRONG COL TURAL AND HISTORICAL TIES WITH THE MAINLAND

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HUWILL NOT BE JEOPARDIZED.4

SINCE LISSON HAS ALREADY ACQUISCED IN A NUMBER OF THE PRENCIPAL FEATURES OF THE NEW CONSTITUTION, ITS APPROVAL WITHOUT SUBSTANTIAL CHANGE SEEMS LIVELY. A MAJOR STUMBLING BLOCK TO ITS IMPLEMENTATION HOWEVER, MAY ARISE FROM TRADITIONAL INTER-ISLAND RIVALRIES, WHICH ALREADY HAVE LED TO CERTAIN ANOMALIES IN THE DOCUMENT ITSELF. WITH NO CAPITAL DESIGNATED AND WITH CONSTITUTIONAL PROVISIONS STIPULATING THAT GOVERNMENT DEPARTMENTS SHALL BE SCATTERED OVER THE THREE LARGEST ISLANDS, ADMINISTERING A UNIFIED REGIONAL GOVERNMENT WILL DE DIFFICULT, IF NOT DDIMPOSSIBLE. {CONFIDENTIAL} Y

2. USSR: THE SOVIETS ON SUNDAY OUTLINED A FIVEY EAR PLAN
FOR 1976-80 THAT COMMITS THE COUNTRY TO LOWER, MORE REALISTIC GOALS,
ACCORDING TO MOST OF THE INDICATORS MADE AVAILABLE.

THE HIGHEST TARGETS ARE IN THE AGRICULTURAL SECTOR: INVESTMENT IS TO BE FURTHER ENCREASED, AND THE ANNUAL GRAIN HARVEST IS SET CLOSE TO THE RECORD LEVEL. THRIFT, EFFICIENCY, AND QUALITY OF PRODUCTION ARE RESSED, AND THERE IS LITTLE ENCOURAGEMENT FOR THE CONSUMER TO EXPECT ANYTHING MORE THAN A GRADUAL INCREASE

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OVER THE FIVE TO AR PERIOD: 4

--AGRICULTERE ---14-17 PERCENT VERSUS 37-40 PERCENT
ORIGINALLY PLANTED FOR 1971-75. THE GOAL FOR GRAIN IS SET AT
215-220 MILLION HERRIC TONS A YEAR, A HARVEST ACHIEVED ONLY ONCE
BEFORE. THE ALREADY HEAVY ENVESTMENT PROGRAM IN AGRICULTURE
WILL BE FURTHER ENGRASSIVED. RISING FROM 131 BILLION RUBLES
IN 1971-75 TO 172 GULLION RUBLES IN 1976-60.4

--INDUSTRY---15---34 PERCENT VERSUS 47 PERCENT ORIGINALLY
PLANNED IN 1971---5- HEAVY INDUSTRY IS TO GROW BY 38-42 PERCENT

THE 1976-BD PLAN THUS

CONTINUES THE MILL OF THE CURRENT PLAN, WHICH
HAD PROMISED TO A CLERATE THE PRODUCTION OF CONSUMER

GOODS FASTER THE HAT OF PRODUCER GOODS.4

--NATIONAL SECONE TROUGHLY COMPARABLE TO THE WESTERN CONCEPT
OF GROSS NATIONAL PRODUCT)-24-28 PERCENT COMPARED WITH 39 PERCENT
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ORIGINALLY SET FOR 1971-75.4

--WAGES--LL-18 PERCENT FOR SALARIED WORKERS, WITH

EARNINGS OF COLLECTIVE FARMERS TO INCREASE BY 24-27 PERCENT IN

LINE WITH THE CHERENT POLICY OF REDUCING THE DISCREPANCY BETWEEN

THE TWO GROUPS AND

--FOREIGN FRADE--30-35 PERCENT IN VOLUME, ROUGHLY
COMPARABLE TO THE INCREASE PLANNED FOR 1971-75.4

THE 1976-BU PREVIEW, UNILE ACKNOWLEDGING THE NEGATIVE
IMPACT ON THE ECONOMY CAUSED BY WEATHER-CONNECTED HARVEST
FAILURES, CRITICIZED PRODUCTION SHORTFALLS AND OTHER SHORTCOMINGS
IN THE NON-AGRICULTURAL SECTORS AS WELL.Y (CONFIDENTIAL)?

3. POLAND: THE POLICH PARTY CONGRESS ENDED FRIDAY WITH A STRONG ENDORSEMENT OF PARTY LEADER GIEREK AND HIS POLICIES. THE FEW PERSONNEL CHANGES AT THE TOP STRENGTHEN HIS CONTROL. "

EARLIER IN THE DAY THE NEW CENTRAL COMMITTEE MET AND REELECTED VIRTUALLY THE ENTIRE LEADERSHIP. THE ONLY CASUALTY WAS
THE DISCREDITED PRANCISZEK SZLACHÍCH WHOSE REMOVAL FROM THE
POLITBURO HAD WAS BEEN EXPECTED. THE POLITBURO WAS EXPANDED

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FROM LL TO 14 MCMBERS BY THE PROMOTION OF FOUR BOF THE FIVE CANDIDATE-MEMBERS. 4

LUKASZEWICZ, PARTY SECRETARY FOR PRESS AND PROPAGANDA MATTERS, IS REGARDED BY MANY POLES AS HAVING GREAT POTENTIAL. TADEUSZ WRZASZCZYK, WHO MAS APPOINTED HEAD OF THE PLANNING COMMISSION AND A DEPUTY PREMIER EARLIER THIS FALL, IS A STRONG SUPPORTER OF GIEREK'S EFFORMS TO USE WESTERN CREDITS AND TECHNOLOGY TO MODERNIZE THE ECONOMY.

THE PARTY SECRETARIAT WAS EXPANDED TO TEN MEMBERS BY THE PROMOTION OF ZDZI O AW ZAMBAROWSKI AND RYSZARD FRELEK. THE CENTRAL COMMITTEE WAS INCREASED FROM 115 TO 140 MEMBERS. APPROXIMATELY ONE THIRD WESSELEVING FOR THE FIRST TIME. CONFIDENTIALLY

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THE SOUNTS WANT TO TEXCHANGE VIEWS ON

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THE SOVI	ETS HAD PRESENT	TED NO PROPOSA	LS OR DOCUM	ENT	÷ . *		
FOR CONS	IDERA (169, BUT	THAT THEY MIG	HT RECOMMEN	D	3. ·	* *	į.
THE CREA	TION OF A NEW C	OMMITTEE FOR	FOREIGN POL	ICY			
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THE	SOVIETS HAVE F	FOR SOME TIME !	BEEN EAGER '	T0			
STRENCTUR	EN THE DACTE C	MI TERRITOR	U MAMPAGE MA			- 2	*

STRENGTHEN THE PACT'S POLITICAL CONSULTATIVE MACHINERY AND OTHER PACT INSTITUTIONS IN FOREIGN POLICY COOPERATION. THEY COULD CONCEIVABLY BE TRYING
TO UPGRADE THE LARGELY MORIBUND OFFICE OF THE PACT'S
SECRETARY GENERAL—CURRENTLY SOVIET DEPUTY FOREIGN
MINISTER FIRYUBTY—INTO A PERMANENT MULTINATIONAL
BODY. 4

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HAT ROMANIAN FOREIGN MINISTER

MANESCU WOULD EXABLY NOT ATTEND THE MEETING BECAUSE THE ROMAN ALL GRAND MATIONAL ASSEMBLY IS SCHED:
WLED TO MEET A LE SAME DAY -- A FAMILIAR AND CON-

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TO EXPRESS DISTURASURE OVER MOSCOW'S EFFORTS TO
TIGHTEN ITS GOVERNOUS POLITICAL MACHINERY.
THE OFFICIAL ACTION HOWEVER, THAT THERE WERE PRECEDENTS FOR SENDING DEPUTIES TO SESSIONS OF THE WARDAW PACT FOREIGN MINISTERS. ROMANIAN OFFICIALS
LAST APRIL ASSERTED THAT THE SOVIETS WERE PUSHING
FOR THE ESTABLISHMENT OF A PERMANENT PACT COMMITTEE
OF FOREIGN MINISTERS, BUT MAT BUCHAREST INTENDED
TO RESIST THESE EFFORTS— ACONFIDENTIALLY

5. USSR: STATE CHILF OF STATE PODGORNY'S HASTILY SCHEDULED VISIT I AFGHANESTAN ON DECEMBER 9-10 BROUGHT FEW CONCLURED RESULTS-4

THE CONSULTS AND DOUBT USEFUL, HOWEVER, IN REMIND: KABUL OF THE HIGH PRIORITY

MOSCOW ATTACHE: MAINTAINING GOOD RELATIONS WITH

ITS SOUTH ASIA: GHORS: THE AFGHANS ALSO

PROBABLY WERE IS ASED TO HAVE AN OPPORTUNITY TO

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REASSURE THEIR LANGEST ECONOMIC AND MILITARY AID
BENEFACTOR THAT PRESIDENT DAOUD'S RECENT PURGES
OF GENERALLY THE ORIENTED LEFTIST OFFICIALS
WERE NOT INTERED TO SIGNAL A FUNDAMENTAL CHANGE
IN RELATIONS.Y

PODGORNY'S INTOURAGE INCLUDED SENIOR ECONOMIC AND MILITARY ALD OFFICIALS, BUT THERE IS NO INDICATION THAT ANY MEM AGREEMENTS WERE REACHED. THE SOVIETS AND THE AUGHANS AS ED TO EXTEND FOR AN ADDITIONAL TEN YEARS THERE BULLY 1931 TREATY ON NEUTRALITY AND MOTUAL NOUVERESSION.

THE SOVIETS THERE NOT ABLE TO OBTAIN A STRONGER AFGHAN ENDORSEMENT OF MICOURS PET ASIAN COLLECTIVE SECURITY CONCERT IN THE JOINT COMMUNIQUE ISSUED AT THE CONCLUSION OF THE VISIT. THE STATEMENT, IN FACT, OMITS IN THE TEMERAL REFERENCE TO A "SECURITY SYSTEM HICH APPEARED IN THE COMMUNIQUE ISSUED AFTER MA WESTTED MOSCOW LAST YEAR. DAOUD DATE: ORIG:

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THAT HAS NO ASIAH ADHERENT OTHER	THAN MONGOLIA.	*CONFIDENTI	<b>AL3</b>
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L. CAMBODIA: THE KHMER COMMUNISTS HAVE ADOPTED A NEW CONSTITUTION, ADDING A SYMBOL OF LEGITIMACY TO THEIR REGIME.

IN A COMMUNIQUE BROADCAST ON MONDAY BY RADIO PHNOM PENH,

DEPUTY PRIME MINISTER KHIEU SAMPHAN ANNOUNCED THAT A "THIRD NATIONAL CONGRESS" HAD "UNANIMOUSLY" APPROVED THE CONSTITUTION. Y

ALTHOUGH PHNOM PENH HAS NOT PROVIDED ANY DETAILS ON THE CONTENTS OF THE CONSTITUTION, PRESUMABLY IT INCORPORATES THE USUAL COMMUNIST ENGALITARIAN PRINCIPLES DESIGNED TO PORTRAY THE CAMBODIAN GOVERNMENT AS BROADLY BASED AND "GENUINELY" DEMOCRATIC.

PHNOM PENH HAS TAKEN PAINS TO GIVE LEGITIMACY TO THE DRAFTING OF THE CONSTITUTION. A COMMITTEE TO WRITE THE CONSTITUTION WAS ALLEGEDLY FORMED FOLLOWING THE "SPECIAL NATIONAL CONGRESS" HELD IN LATE APRIL SHORTLY AFTER THE COMMUNIST TAKEOVER, AND THE DRAFT WAS REPORTEDLY AMENDED AFTER REVIEW BY VARIOUS MASS ORGANIZATIONS. THE COMMUNIQUE ON THE CONSTITUTION DOES NOT REFER TO THE "REVOLUTIONARY ORGANIZATION"—PHNOM PENH'S EUPHEMISM FOR THE KHMER COMMUNIUM PARTY—WHICH ACTUALLY DIRECTS CAMBODIAN AFFAIRS.Y

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WESTERN HEMISPHERE BRIEF 192-75.4

BOLIVIA-CHILE: THE CHILEAN GOVERNMENT APPARENTLY HAS STILL NOT DECIDED HOW FAR TO GO BEEN TOWARD SATISFYING BOLIVIA'S ASPIRATION FOR A SOVEREIGN OUTLET TO THE SEA, BUT SANTIAGO REPORTEDLY IS PONDERING A NEW OFFER.4

THE FOREIGN MINISTRY

HAS RECOMMENDED TO PRESIDENT PINOCHET THAT CHILE GIVE BOLIVIA A LAND

CORRIDOR PARALLELING THE DOB PERUVIAN BORDER AND INCLUDING A PORT

SITE AND AN MODAIRSTRIP. IN RETURN. BOLIVIA WOULD PAY FOR THE

AIRSTRIP AND GIVE CHILE A LIKE AMOUNT OF BOLIVIAN TERRITORY. 4

PINOCHET'S MILITARY COLLEAGUES ARE LIKELY TO OPPOSE THE IDEATHE NAVY IS ON RECORD AGAINST THE CESSION OF CHILEAN TERRITORY UNDER
ANY CIRCUMSTANCES, AND THERE ARE DIVISIONS WITHIN THE OTHER SERVICES
OVER THE CORRECT COURSE TO TAKE. PINOCHET MAY NEVERTHELESS BURGE
THE SERVICES TO LET HIM MAKE THE OFFER AS A GESTURE OF GOOD FAITH.
HE PROBABLY RECOGNIZES THAT PRESSURES ARE BUILDING ON BOLIVIAN
PRESIDENT BANZER FOR SOME SIGN OF PROGRESS IN THE TALKS BEFORE
FEBRUARY--THE FIRST ANNIVERSARY OF THE JOINT DECISION TO RESUME

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THE WEEKEND. PADICAL LEFTIST FORCES UNDER THE CONTROL OF IBRAHIM QULAYIAN CONTINUED THEIR EFFORTS TO DRIVE CHRISTIAN MILITIAMEN FROM THE HOLIDAY INN. THE LAST PHALANGIST FOOTHOLD IN THE HOTEL DISTRICT. THE PHALANGISTS HAVE DENIED LEFTIST CLAIMS THAT THEY ARE SURROUNDED AND CLAIM THAT THEIR FORCES ARE ADVANCING INTO THE MEARBY JEUISH QUARTER, WHICH CHANGED

ACCORDING TO A PRESS REPORT. THE LEFTISTS ON SATURDAY

OFFERED TO WITHDRAW FROM THE HOTEL AND COMMERICAL AREAS IF THE

PHALANGISTS AND LEBANESE ARMY UNITS IN THE TWO AREAS WERE REPLACED

BY INTERNAL SECURITY FORCES. A PHALANGIST OFFICIAL REPORTEDLY

DESCRIBED THE LEFTIST PROPOSAL AS A "POLITICAL MANEUVER" AND

INSISTED THAT THE ARMY REMAIN IN POSITION.Y

FIGHTING ALLO CONTINUED IN OTHER AREAS OF THE COUNTRY.

MUSLIM AND CHRISTIAN FORCES CLASHED IN THE TRIPOLI-ZAGHARTA AREA,

AND FIGHTING CONTINUED IN ZAHLE. CHRISTIANS IN THE BAALBEK AREA

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WERE REPORTEDLY ATTACKED BY MUSLIMS IN RETALIATION FOR ATTACKS

AGAIN BE ATTEMPTING TO FIND A POLITICAL SOLUTION.

FORMER PRIME MINISTER ABDULLAH YAFI, A TRADITIONAL MUSLIM

LEADER, FLEW TO VISIT DAMASCUS OVER THE WEEKEND AFTER MEETING

WITH KARAMI. THIS ACTIVITY MAY BE IN PREPARATION FOR ANOTHER

ATTEMPT BY SYRIAN FOREIGN MINISTER KHADDAM TO MEDIATE THE

CRISIS. ACCORDING TO PRESS REPORTS, KHADDAM IS SCHEDULED TO

VISIT BEIRUT EARLY THIS WEEK, PERHAPS ON MONDAY, (CONFIDENTIAL)

CONTINUING TO TIGHTON INTERNAL SECURITY IN AN EFFORT TO CONSOLIDATE ITS POSITION AND TO PORESTALL NEW INCIDENTS THAT COULD FURTHER COMPLICATE RELATED TO MAKE EASED IN RECENT DAYS. NEW DELHI REMAINS CONCERNED ABOUT THE SAFETY OF THE HINDU MINORITY AND OF INDIAN NATIONALS IN RACESTARY.

THIS WEEK MANGLADENH PRESIDENT SAYEM MOVED TO IMPORVE THE

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COUNTRY'S GOVERNMENT APPARATUS BY APPOINTING SEVEN REGIONAL #

MARTIAL LAW ADMINISTRATORS. THE GOVERNMENT IS ALSO CONTINUING TO

PRESS ITS CAMPAGN TO CONFISCATE THE SIZABLE NUMBER OF ARMS HELD

THROUGHOUT THE COUNTRY. BENGALEE FORCES HAVE RECENTLY STAGED

SECURITY OPERATIONS IN DACCA, PARTLY IN REACTION TO THREATS

FROM RADER SIDDIANIC, A GUERRILLA LEADER WHO WAS A STAUNCH SUPPORTER

OF MURDERED FORMER PRESIDENT MUJIB. ACCORDING TO LEAFLETS

CIRCULATING IN THE CAPITAL, SIDDIRUI HAS CALLED FOR STREET FIGHTING

THIS WEEK AND NEXT AND WAS URGED PEOPLE TO LEAVE THE CITY.Y

BENGALEE FORCES REPORTEDLY CLASHED WITH ELEMENTS OF SIDDIQUI'S GROUP LAST MONTH ALONG BANGLADESH'S NORTHERN BORDER. BENGALEE OFFICIALS ALLEGE THAT SIDDLANS DENY THE ALLEGATIONS. THE BANGLADESH GOVERNMENT IS ALTO CONDUCTING SECURITY OPERATIONS IN A REMOTE PART OF SOUTHERN BANGLADESH WHERE OTHER DISSIDENTS ARE SAID TO BE HIDING.Y

THE INCREAGED INVOLVEMENT OF BENGALEE FORCES IN GOVERNMENTDIRECTED SECURITY ACTIVITIES CONFIRMS THAT THE REGIME HAS

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